The Long Term Economic Impacts of Reducing Migration in the UK

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The Long Term Economic Impacts of Reducing Migration in the UK

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Overview

- Introduction
- Model
- Results
- Conclusions
Two views on immigration

▪ **Solution** for ageing countries
  – immigrants are younger than natives → replacement for falling native working age population

▪ **Competition** with natives →
  – higher unemployment for native workers
  – lower pay for native workers
  – demand public services (net contribution to welfare system?)

▪ **Our aim**: provide a formal analysis in favour/against each of these “opinions”
Old age dependency ratio*

* Population aged 65+ divided by population aged 20-64
UK migration policy

- Conservative government’s target is to reduce net migration “from hundreds of thousands to tens of thousands”
- Difficult if not impossible to achieve
  - Despite toughening of migration rules, during 12 months to December 2014 record net migration of 318,000
- 2010-based principal ONS population projections assume long-term net migration of 200 thousands per year
  - To achieve target, net migration has to decline by a factor of 2
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Household. Overlapping generations

- Several generations
- Finitely-lived individuals with complete life cycle (birth, work, retirement, death)
- Age specific characteristics
  - productivity (age-earnings profiles)
  - employment rates
  - demand for public services
Main features of the model

- **Closed economy**
  - Interest rate reacts to population ageing

- **One final good**
  - Cobb-Douglas production function

- **Demography:**
  - 21 generations (0-4, … 100+)
  - time-variable *fertility* rate
  - time/age-variable *mortality and migration* rates

- **Unintentional bequests**
  - distributed via a perfect annuity market

- **In every generation six types of households**
  - Three qualification levels
  - Two origins
    - Native-born
    - Foreign-born

- **Age-specific public consumption**
  - Health and education
Household problem. Forward-looking

- **Household Utility Function**
  \[
  U = \frac{1}{1-\theta} \sum_{k=4}^{20} \left[ \frac{1}{1+\rho} \right]^k \prod_{m=0}^{k} s_{r_{t+m,g+m}} \left( (C_{t+k,g+k})^{1-\theta} \right) \]
  \[0< \theta < 1\]

- **Household Budget Constraint**
  \[
  H_{A_{t+1,g+1}} = \frac{1}{s_{r_{t,g}}} \left\{ (1-\tau^{l})Y_{t,g} + [1+r_{t}]H_{A_{t,g}} - (1+\tau^{c})C_{t,g} \right\}
  \]
  \(s_{r_{a,t}}\) -- conditional probability of survival from age \(a\) to age \(a+1\)

- **Euler Equation**
  \[
  \frac{C_{t+1,g+1}}{C_{t,g}} = \left( \frac{1+r_{t+1}}{1+\rho} \right)^{1/\theta}
  \]

- **Household problem is qualification- and origin-specific**
Government

• **Revenues**
  – Labour income tax (endogenous)
  – Consumption tax
  – Pension contributions

■ **Expenditures**
  – Age-independent (fixed level per capita)
  – Health expenditures (mostly in old age)
  – Education expenditures (mostly in young age)
  – Transfers (origin-specific)
  – Pensions (for 65+ year old)
Age distribution of health and education spending per capita
Demography

- Fertility
- Mortality
- Two types of migration

Realistic population structure

\[
Pop_{t,g+k} = \begin{cases} 
P_{t-1,g+k} + 5fr_{t-1} & \text{for } k = 0 \\
P_{t-1,g+k-1} \left( sr_{t-1,g+k-1} + mr_{t-1,g+k-1} \right) & \text{for } k \in [1,20] 
\end{cases}
\]

\[
mr_{t,g+k} = nmr_{t,g+k} + fmr_{t,g+k}
\]
We introduce differences between natives and immigrants in **two** main dimensions:

1) **Labour market characteristics**
   - Qualification distribution
   - Employment rates
   - Productivity

2) **Use of public funds**
   - Origin-specific government transfers
Immigrant workers display a higher qualification compared to that of natives but lower employment rate:

<table>
<thead>
<tr>
<th>Workers</th>
<th>Native-born 84%</th>
<th>Foreign-born 16%</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employment rate</td>
<td>75%</td>
<td>70%</td>
</tr>
<tr>
<td>High qualification</td>
<td>22%</td>
<td>44%</td>
</tr>
<tr>
<td>Medium qualification</td>
<td>31%</td>
<td>35%</td>
</tr>
<tr>
<td>Low qualification</td>
<td>47%</td>
<td>21%</td>
</tr>
</tbody>
</table>

Source: LFS, Q2:2008-Q1:2013
Modelling migration: age-earnings profiles

Immigrants’ earnings (a proxy for productivity) are lower

Source: LFS, Q2:2003-Q1:2013
- Immigrants are estimated to be 4.6% less likely to claim social benefits than natives.

- This difference feeds into origin-specific government transfers in the model.

Source: LFS, Q2:2008-Q1:2013
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Low migration scenario

- Experiment: net migration level **2 times** lower than in baseline scenario
- We assume that native net migration level is **not affected** by the government migration policy
- And impose a reduction in the foreign net migration rate **only**
Population age structure in 2060

- Baseline
- Low migration
Government spending % of GDP, pp difference

- age-unrelated expenditure
- health
- education
- pensions
- transfers
- total

National Institute of Economic and Social Research
Labour income tax rate, pp difference
Wage and net wage
## Sensitivity analysis: Effects for different labour market characteristics

<table>
<thead>
<tr>
<th></th>
<th>Output per person difference in 2060</th>
<th>Labour income tax rate pp difference in 2060</th>
</tr>
</thead>
<tbody>
<tr>
<td>Foreigners are like natives</td>
<td>-2.8%</td>
<td>2.4%</td>
</tr>
<tr>
<td>Different productivity</td>
<td>-2.2%</td>
<td>2.1%</td>
</tr>
<tr>
<td>Different employment rates</td>
<td>-1.8%</td>
<td>1.9%</td>
</tr>
<tr>
<td>Different qualification distribution</td>
<td>-4.1%</td>
<td>2.9%</td>
</tr>
<tr>
<td>All characteristics are different</td>
<td>-2.7%</td>
<td>2.2%</td>
</tr>
</tbody>
</table>
The results shown before show the effect of the number of immigrants on the economy.

We want to check how sensitive the results are to the “quality” of immigrants.

For this, we chose A8 immigrants (8 Eastern European countries that joined the EU in 2004).
This subgroup differs **significantly** with respect to the average migrant:

<table>
<thead>
<tr>
<th></th>
<th>All immigrants</th>
<th>A8</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employment rate</td>
<td>70%</td>
<td>85%</td>
</tr>
<tr>
<td>High qualification</td>
<td>44%</td>
<td>37%</td>
</tr>
<tr>
<td>Medium qualification</td>
<td>35%</td>
<td>53%</td>
</tr>
<tr>
<td>Low qualification</td>
<td>21%</td>
<td>10%</td>
</tr>
<tr>
<td>Probability of claiming state benefits (pp less than that of natives)</td>
<td>4.5%</td>
<td>13.0%</td>
</tr>
</tbody>
</table>
Sensitivity analysis. If all future migrants are like A8 migrants

<table>
<thead>
<tr>
<th></th>
<th>Output per person</th>
<th>Labour income tax rate</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>difference in 2060</td>
<td>pp difference in 2060</td>
</tr>
<tr>
<td>A8 migrants</td>
<td>-3.2%</td>
<td>2.5%</td>
</tr>
<tr>
<td>All migrants</td>
<td>-2.7%</td>
<td>2.2%</td>
</tr>
</tbody>
</table>
Overview

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Conclusions

- Lower net migration policy has
  - significant negative effect on output and a smaller but non-negligible negative effect on output per person
  - negative impact on the public finances, owing to the shift in the demographic structure
  - small and temporary positive effect on gross wage. However, if growing fiscal imbalances are covered by income tax, the effect on net wage is large and negative

- Qualification distribution of migrants has the strongest effect among labour market characteristics

- “Quality” of migrants has expected effect, although it is much smaller than the effect of the number of migrants
Caveats

- **Downward bias of our estimates**
  - the least strict interpretation of the migration target
  - the model does not take into account potential positive productivity effects from higher levels of immigration (TFP growth, imperfect substitution between natives and migrants)
  - closed economy model => higher equilibrium capital-labour ratio and lower returns on capital. In an open economy model with perfect capital mobility, downward pressure on interest rates would lead to capital outflow and thus even stronger negative effects of reduced migration

- **Upward bias of our estimates**
  - we do not capture the negative externalities resulting from, for instance, congestion
  - do not take into account the potential social impacts of higher immigration